



Small Water System Funding: The Drinking Water State Revolving Fund (DWSRF)

Tuesday, January 17, 2023 10am – 11am, PST



This program is made possible under a cooperative agreement with US EPA.

Small System Training Available!

https://efcnetwork.org/training-events

- Asset Management
- Financial Planning
- Building Resilience
- Controlling Energy Costs
- Access to Funding Sources
- Mapping & Data Collection
- Regulatory Compliance

- Operator Certification
- Strategic Planning Tools
- Effective Communication
- The Power of Partnerships: Sharing Resources with Neighboring Systems
- Attracting & Retaining Workforce
- Rate Setting & Affordability
- Basic Water Math

Small System Technical Assistance Available!

https://efcnetwork.org/get-help/

- Adaptation & Resiliency Planning
- Asset Management
- Community Engagement
- Data Collection & Analysis
- Maintenance Practices
- Disseminating Information
- Fiscal Planning
- GIS Programming/Planning

- Infrastructure Funding
- Infrastructure Planning & Design
- Operator Training & Certification
- Management/Board Support
- Rate Payer/Citizen support
- Sustainability & Resiliency
- Partnerships & Collaboration
- Water Efficiency & Reuse
- Work Force Development

The EPA Region 9 EFC

Housed in the Office of Water Programs (OWP) at Sac State

- Manager & Operator Training, 50+ years
- Applied Research and Technical and Managerial Support, 20+ years

Providing Technical, Managerial, and Financial expertise and tools to the water industry





https://www.owp.csus.edu/

https://www.efc.csus.edu/



Today's Intent and Content

<u>Drinking Water State Revolving Fund (DWSRF)</u>

- Background
- Eligible Entities & Projects
- Small & Disadvantaged Community Services
- The Application/Agreement Process
- Resources & Support
- Questions

Acronym!

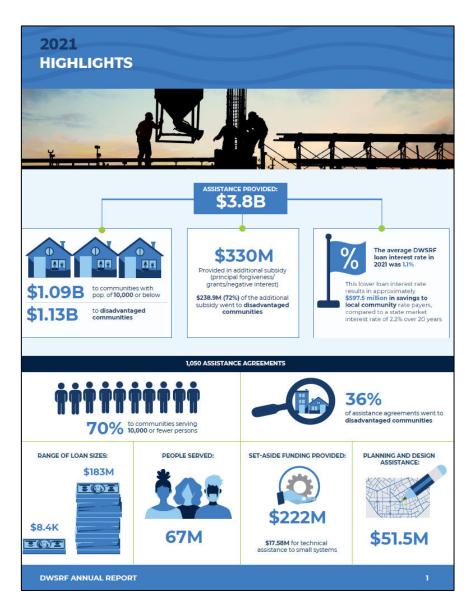
DWSRF: Drinking Water State Revolving Fund

- A Financial Assistance Program
- Helps Water Systems comply with the Safe Drinking Water Act (SDWA)
- EPA & State Partnership
- Administered by the States
- Unprecedented funding from the Bipartisan Infrastructure Law (BIL)

Acronyms!

SDWA: Safe Drinking Water Act

BIL: Bipartisan Infrastructure Law



Grants & Loans for Projects that:

- Address serious risks to human health
- Are necessary to comply with the SDWA
- Assist systems most in need

States Set Loan Terms

- Interest rates from zero percent to market rate
- Repayment periods up to 30 years

Additional Subsidization

- Grants
- Principal forgiveness
- Negative interest rate loans

DWSRF Infrastructure Model





- 51 state-level "infrastructure banks" make loans with water systems for drinking water projects.
 - Water systems apply for funding with their respective state DWSRF program.
- States craft their DWSRF program to meet the needs of their state.
 - Each of the 51 programs are unique.
 - They operate within the federal framework but may target funding more narrowly.

State Administrative Programs

- **State Departments**
 - HI Department of Health
 - WI Department of Natural Resources
 - TN Department of Environment and Conservation
- **State Financing Authorities**
 - AZ Water Infrastructure Finance Authority
 - NM Finance Authority





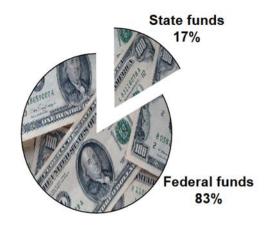






How the DWSRF Program Works

- Congress appropriates funding
- EPA awards grants to each state
- Each state provides a 20 percent match
- States take set-asides to fund programs/activities
- Grant balance + state match placed into a revolving fund
- Revolving fund provides loans & other assistance
- Water systems repay loans
- Repayments and interest flow back into revolving fund
- Funds can be used for additional loans





As of March 2022:

- \$23.6B of Federal Investment Leveraged
- \$48.5B (from States) to Water Systems
- 17,400 Loans
 - Improving drinking water treatment
 - Fixing leaky or old distribution pipes
 - Improving source of water supply
 - Replacing/constructing water storage tanks
 - Other infrastructure projects to protect public health

Sibling Program: Clean Water SRF

- Wastewater/Stormwater
- Energy/Water Efficiency
- Septic-Sewer Replacement
- Treatment Resilience
- Reclamation/Reuse
- Well Capping
- **Landfill Capping**

Acronym!

CWSRF - Clean Water State Revolving Fund



· Environmental benefits

Factsheets

CONTACT US

FY 2022 CWSRF

BIL State Revolving **Fund Questions and** Answers (March 2022)

CWSRF Best

Allotments (pdf) (1.16 MB) Now Available

The DWSRF: Eligible Entities & Projects

The DWSRF: Eligible Entities & Projects

Eligible Entities: Public Water Systems (PWS)

- Existing Systems
 - Publicly owned Community Water Systems (CWS)
 - Privately owned CWS
 - Nonprofit non-CWS
- New Systems addressing public health risks

Acronyms/Definitions!

PWS: Public Water System

(\geq 15 connections or \geq 25 residents)

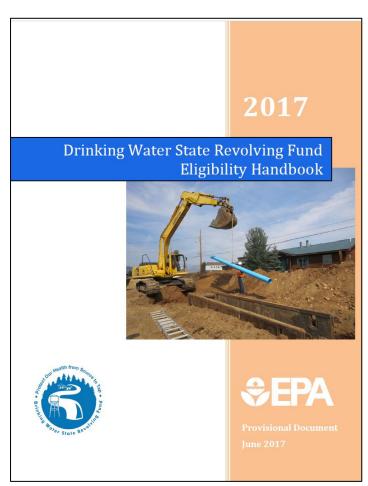
CWS: Community Water System

(≥15 connections year-round residents or ≥ 25 year-round residents)

The DWSRF: Eligible Entities & Projects

Eligible Projects

- Treatment
- Transmission/Distribution
- Storage
- Consolidation
- Creation of New Systems
- Water Security
- Energy Efficiency
- Emergency Use
- Other



The DWSRF: Eligible Entities & Projects

TABLE 3.1: Category 1 - Treatment

Example Projects

- New facilities or portions of facilities, including:
 - Mixers/Flocculation/Sedimentation
 - Filtration
 - Chemical addition systems and equipment
 - Disinfection
 - Filter backwash recycling
 - Residuals handling
 - On-site generation of disinfectants
 - Corrosion control infrastructure
- Upgrades, rehabilitation or replacement of facilities or portions of facilities
- Potable reuse or reuse that mitigates the need for additional potable supply
- Desalination plants
- Raw water storage that is part of the treatment process and located on the property where the treatment facility is located
- Point of access or point of use treatment devices (i.e. filters) are only eligible if the device is the compliance treatment technology and the devices are owned and maintained by the public water system

The DWSRF: Small & Disadvantaged Community Services

The DWSRF: Small & Disadvantaged Community Services

Small Systems

- Defined by EPA
- Serves population <10,000

Acronyms/Definitions!

Small Systems: Population served <10,000

DACs: Disadvantaged Communities

MHI: Median Household Income

Disadvantages Communities (DACs)

- Defined by states (e.g., <80% statewide MHI)
- https://www.asdwa.org/environmental-justice/

Not all Small Systems are Disadvantaged and Not all DACs are Small Systems

The DWSRF: Small & Disadvantaged Community Services

Benefits for Small Systems

- Technical Assistance (TA)
 - Help systems with limited resources or lack of TMF capacity
 - Fiscal sustainability & asset management
 - Outreach & training
 - Water/energy audits
 - Water conservation planning
 - Feasibility studies
 - Environmental reviews
 - Rate assessments
 - Engineering & cost estimates

Acronyms/Definitions!

TA: Technical Assistance

TMF: Technical, Managerial, Financial (Capacity)

The DWSRF: Small & Disadvantaged Community Services

Benefits for Disadvantaged Communities (DACs)

- Technical Assistance
- Principal Forgiveness
- Low/No Interest Loans
- Longer Loan Terms (up to 40 Years)
- Automatic Inclusion on Project Priority List

Acronym/Definition!

DAC: Disadvantaged Community Defined by states (e.g., <80% State MHI)

Six General Phases:

- Application Development
- Application Review & Scoring
- Project Prioritization/IUP Development
- Agreement Execution
- Project Implementation
- Project Close Out

Phase	Lead Entity	Support Entity
Application Development	Applicant	State SRF Program
Application Review & Scoring	State SRF Program	Applicant (provide addtl. Info.)
Project Prioritization/ IUP Development	State SRF Program	NA
Agreement Execution	State SRF Program	Applicant
Project Implementation	Applicant	State SRF Program
Project Closeout	Applicant	State SRF Program

Application Development - Questions

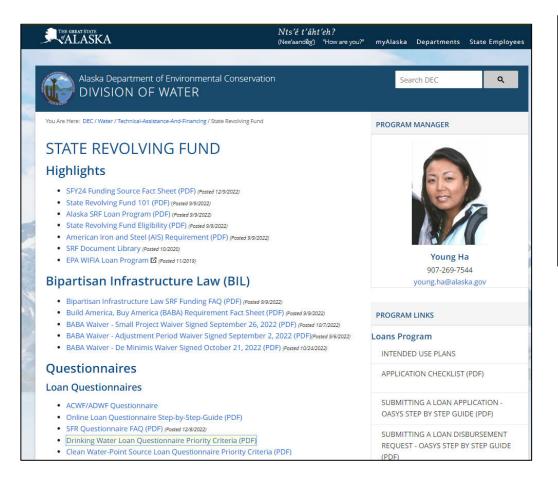
- How do I get started?
- Where do I apply?
- What do I need?
- Who can I get help from?
- What then?
- Are there examples? Yes!

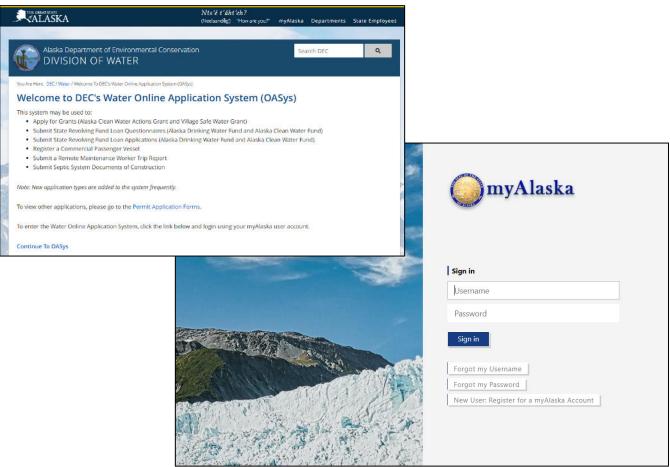


Application Development - Tips

- Contact your State's DWSRF Representative for TA & Questions
- Review the online resources (training events, guidance docs, etc.)
- Review the Application Requirements The State Rep will help.
- Compile a List of Needs
- Assemble a Project Team

<u>Application Development – Example of Alaska Resources</u>



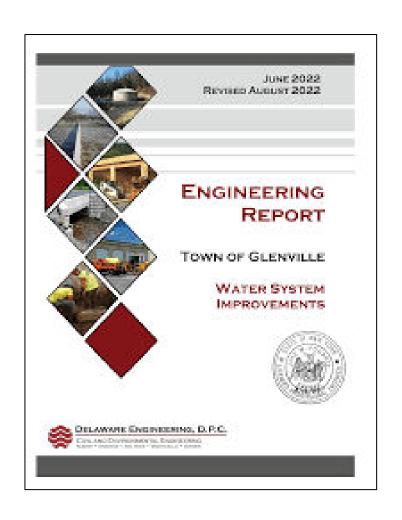


<u>SRF Application – Key Elements</u>

- Applicant Information, System Information
- Project Summary
- Preliminary Engineering Report
- Technical, Managerial, Financial Capacity Assessment
- Contract for Engineering Services and Lawyers
- Plans & Specifications
- Water Rights Documentation
- Environmental Documents
- Comprehensive Response to Climate Change
- Readiness to Proceed Indicators

Preliminary Engineering Report

- Feasibility/Alternatives Analysis
 - Problem description
 - Alternative solutions (consolidation, treatment, new source, etc.)
 - Selection process
- Proposed Project
- Project Schedule
- Cost Estimate
- Conclusions & Recommendations



Technical, Managerial, and Financial Capacity (TMF)

Technical Capacity - Physical and Operational Ability

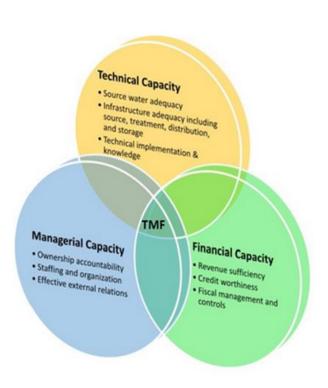
- Adequate Water Sources
- Adequate Infrastructure
- Trained and Knowledgeable Operators

Managerial Capacity – Institutional/Administrative Ability

- Adequate Personnel
- Emergency Response Procedures
- Asset Management

Financial Capacity

- Sufficient Revenue to Cover Cost of O&M
- Credit Worthiness
- Adequate Fiscal Controls



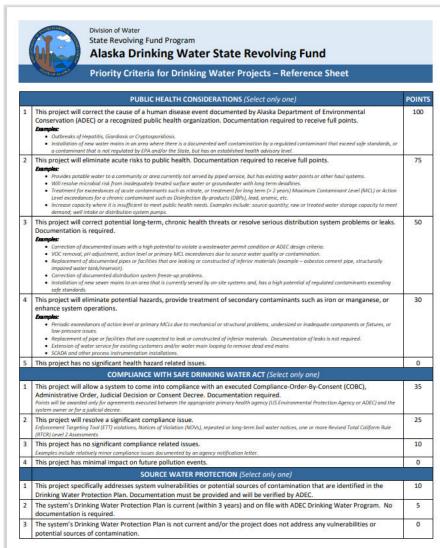
Application Review & Scoring

State Review

- Application completion
- Sound design
- Complies with regulations
- Adequate TMF capacity
- Request for Additional Information or Revision

State Scoring

- Public health considerations
- Regulatory compliance
- Affordability & ability to repay
- Operator certification
- Sustainability measures



<u>Application Scoring – Example Ranking Criteria</u>

- CWA or SDWA Violations
- Size of Population Served
- Affordability
- Other Funding Sources
- System's Physical Conditions
- Code Violations
- Operator Safety/Certification
- Readiness to Proceed
- Disadvantaged Community
- Public Health Considerations

- Water Quality Considerations
- Receiving Waters
- Ability to Repay
- Project Sustainability
- Technical, Managerial, Financial Capability
- Fiscal Sustainability/Asset Management
- Environmental Innovation
- Education/Outreach

Application Scoring: Example from North Dakota

100-point system:

- Water Quality (35 point max)
- Water Quantity (20 point max)
- Affordability (15 point max)
- Infrastructure Adequacy (15 point max)
- Consolidation or Regionalization of Water Supplies (10 point max)
- Operator Safety (5 point max)

Project Prioritization

- State Project Priority List (PPL)
- State Intended Use Plan (IUP)

Appendix B: Year 26 Funded DWSRF 2026 Construction Loan Applicants List - Project Priority List

Health Applicati on	Water System ID	Final Scor e	Applicant Name	Project	County	Populatio n	Loan Request Amount	Loan Total w/ 1.0 % Ioan fee (if applicable)	Subsidy Award	Comments	Project Description
2021-3976	06790	118	Kitsap Public Utility District #1	Bill Point, Island Utility, South Bainbridge Consolidation Phase 2	Kitsap	2103	\$2,434,454	\$2,434,454	\$1,217,227	Consolidation project qualifies for 50% principal forgiveness. *	This scope of work is for the construction of Phase 2 of a project previously funded through the #2020-3845 Consolidation Grant, and the #2020-3904 DWSRF Construction Loan. The project will consolidate the Bill PC System into Kitasp PUD's Island Utility and South Bailbridge water systems. This project includes replacing lines within Bill Point Water System; manganese treatment at South Bainbridge's well; and new well for Sout Bailbridge to support serving Bill Point, and a new \$00,000-gallion reservoir. At the end of the project, Bill P permanently owned, operated, and maintained by Kitasp PUD, providing a higher level of TFM oversite for U.
2021-4009	28970	113	City of Grandview	Source Well Improvements and Rehabilitation	Yakima	11,010	\$3,542,900	\$3,578,329	0	Al=1.0, does not qualify for subsidy.	This project is intended to address the City of Grandview's source capacity reduction issue. The project drilling a new source well on City-owned property. The new source will draw water from the higher yit Wanapum Basalt Aquifer (WBA) approximately 1,200 feet below grade level. The new source well imp will include a new wellhouse building, well pump and VFD, chlorine disinfection equipment, all necessi apparatus to make the well functional, and piping to the existing distribution system. The project will rehabilitation of at least one of the City's wells in order to increase source capacity.
2021-3979	07610	85	Boistfort Valley Water	Boistfort Surface Water Intake and Adna Water Treatment Plant	Lewis	2,389	\$3,612,972	\$3,612,972	\$1,806,486	Al=3.2, qualifies for 30% principal forgiveness.**	Boistfort's existing Adna surface water treatment plant needs to be relocated out of the floodplain. This prog allow relocation of the treatment plant along with flood-proofing the facility. This treatment plant is vital to to allow Boistfort to meet maximum daily demands. Boistfort obtained a new surface water right withdraw on the Chehalis River to allow full utilization of the Adna surface water treatment plant. This project allows of the new intake and transmission main for the new water right withdrawal location
2021-3988	47150	71	Liberty Lake Sewer and Water District No. 1	Eastside Liberty Lake Consolidation Project, Phase 4	Spokane	10,645	\$1,075,801	\$1,075,801	\$537,900	Consolidation project, qualifies for 50% principal forgiveness.*	This project includes replacement of 2,500 LF of deteriorated and undersized water mains in the Eastsi Lake Improvement Club water system and is needed to facilitate the consolidation of Eastside Liberty I Improvement Club into the Liberty Lake Water and Sewer District. Some lead joint pipes are expected uncovered and will be replaced as part of this project.
2021-3997	66400	69	City of Pasco	West Pasco Water Treatment Plant Improvements Phase 2	Franklin	77,540	\$9,656,692	\$9,753,259	0	Al=0.79, does not qualify for subsidy.	This project is intended to add resiliency to the City of Pasco's West Pasco Water Treatment Plant. It w MGD pump station, auxiliary power, modifications to the cleanwell to allow for more operational flexib relocation of the infiltration basin.
2021-3977	79500	68	Public Utility District No. 1 of Skagit County	Judy Reservoir to Mount Vernon Transmission Line Phase II	Skagit	82,542	\$13,000,000	\$13,130,000	0	Al=1.53 does not qualify for subsidy.	The Judy Reservoir is the only permanent water source for the Skagit County PUD #1's Judy Reservoir. This project will replace an aging and undersized transmission line 5.3 miles in length from the District Treatment Plant (WTP) at Judy Reservoir to the City of Mount Vernon. Other improvements will also b in the open trench including new fiber optic conduit, new distribution lines within the Old Day Creek R way, and a new source meter.
2021-4016	97650	67	City of	Ferncliff Water Main Extension	Kitsap	12,384	\$800,000	\$800,000	\$400,000	Consolidation project, qualifies for	This project is intended to facilitate system consolidation between an isolated City-owned water system Casey Street and the non-City owned Ferncliff Water Association Group A water system. This will be de through the construction of 2 200 linear feet of 8 ninch water main from the City of 8 pinkings's sonicion.

Washington State Drinking Water State Revolving Fund

Intended Use Plan For Year 26 Federal Capitalization Grant DOH 331-534 • June 2022





Project Prioritization: Example from North Dakota

Appendix B

Comprehensive Project Priority List and Fundable List for 2022

Shaded projects are on the fundable list

https://deq.nd.gov/Publications/MF/DWSRF_IUP.pdf?v=5

Priority Ranking	Tracking No.	System Name	Present Population	Project Description	Project Cost (\$1,000)	Construction Start Date	Est. Loan Term ⁵	Engineering Firm
175	1801056-21-01	Agassiz WUD	4,104	User and transmission expansion - Phase II	1,500	2022		AE2S
59	4001153-14-01	All Seasons WUD	754	Parallel & looped pipelines to increase flow in low pressure areas	796	2022		Bartlett & West
135	4001153-14-02	All Seasons WUD	754	Service to Turtle Mountains/Lake Metigoshe area	27,920	2022		Bartlett & West
136	4001153-15-01	All Seasons WUD	754	System 4 to system 1 interconnection	6,638	2022		Bartlett & West
3	4001153-21-01	All Seasons WUD	4,200	Refinance of projects for well, reservoir, SCADA, & pipeline improvements	3,929	-	20+	Bartlett & West
60	4001153-21-02	All Seasons WUD	4,200	Increased supply to area around and north of Rolla	371	2022		Bartlett & West
78	3000012-22-01	Almont	115	Water main & service line replacement	1,000	2022		Moore
5	0900017-22-01	Amenia ⁴	94	Water main replacement & looping, water meter replacement, & storage improvements	500	2023		Moore
24	3200023-21-01	Aneta	222	Water main replacement	3,000	2023		Moore
67	2600038-21-01	Ashley	700	Water tower replacement	2,000	2022		Moore
62	2600038-21-02	Ashley	700	Water main replacement & looping	1,000	2022		Moore
7	2600038-21-03	Ashley	700	WTP upgrade	2,500	2022		Moore
186	0201058-20-01	Barnes RWD	5,037	Additional storage at four booster stations	3,181	2022		Interstate
134	1700059-20-01	Beach	981	Water tower rehab	398	2022		AE2S
21	1700059-22-01	Beach ⁴	981	Water main & lead service line replacement, transmission main for looping	1,900	2022		AE2S
182	4500065-15-01	Belfield	1,013	Transmission line & pressure reducing valves	1,615	2023		Brosz

Six General Phases:

- Application Development
- Application Review & Scoring
- Project Prioritization/IUP Development
- Agreement Execution
- Project Implementation
- Project Close Out

Phase	Lead Entity	Support Entity
Application Development	Applicant	State SRF Program
Application Review & Scoring	State SRF Program	Applicant (provide addtl. Info.)
Project Prioritization/ IUP Development	State SRF Program	NA
Agreement Execution	State SRF Program	Applicant
Project Implementation	Applicant	State SRF Program
Project Closeout	Applicant	State SRF Program

State-Specific Information

https://www.epa.gov/dwsrf/state-dwsrf-website-and-contacts



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Related Topics: <u>Drinking Water State Revolving Fund (DWSRF)</u>

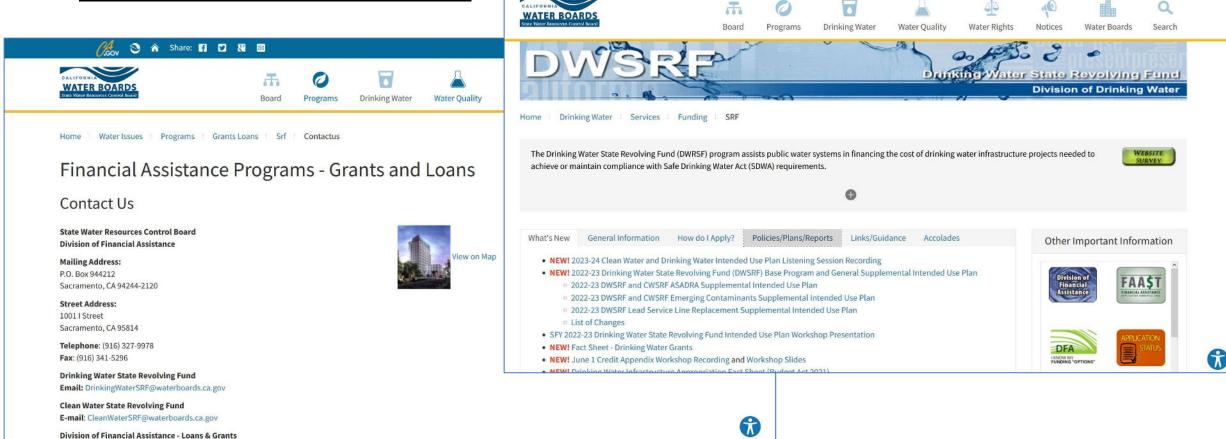
CONTACT US

State DWSRF website and contact(s)

DWSRF assistance is provided directly from state agencies. Contact your DWSRF program in your state for information on how to apply.

STATE	CONTACT(s)	PHONE NUMBER(s)	EMAIL	WEBSITE
AL	Juliette Waid	(334) 271-7805	juliette.waid@adem.alabama.gov	State of AL Website [2]
AK	Carrie Bohan	(907) 465-5143	carrie.bohan@alaska.gov	State of AK Website [2]
AR	Debby Dickson	(501) 682-0548	debra.dickson@arkansas.gov	State of AR Website 2
AZ	Daniel A. Dialessi, CFA	(602) 364-1314	ddialessi@azwifa.gov	State of AZ Website [2]
CA	Christopher Stevens	(916) 341-5694	Christopher.Stevens@waterboards.ca.gov	State of CA Website 🔀

State-Specific Information



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Eligibility – Entities and Projects

- EPA Common Across All States
 - Drinking Water SRF Eligibility https://www.epa.gov/dwsrf
- Individual State Requirements State Specific Focused Eligibility
 - Drinking Water Intended Use Plan https://www.epa.gov/dwsrf/state-dwsrf-website-and-contacts
- Small Systems and Disadvantaged Communities State Specific
 - Intended Use Plans (IUPs)
 - Association of State Drinking Water Administrators https://www.asdwa.org/environmental-justice/

Technical Assistance

- Environmental Finance Center Network
 - https://efcnetwork.org/get-help/
- State Technical Assistance programs
 - State DWSRF websites
 - State DWSRF staff











Department of Environment, Great Lakes, and Energy



Technical Assistance Request Form

The EFCN offers no cost assistance to drinking water systems serving 10,000 or fewer people and wastewater systems that treat 1 million gallons per day or less. Examples of assistance we can provide include:

- · Conducting a water loss audit
- Assessing options for lowering energy use
- Starting an asset management plan
- Identifying next steps in your asset management process
- Creating an asset inventory
- Mapping your water system
- Rate setting
- Near-term financial & long-term capital planning
- Analyzing your revenues and expenses
- Resiliency planning
- Preparing for an operator certification exam
- Helping understand water/wastewater math
- Integrating green infrastructure into your gray asset management plant

To request assistance, please fill out the form below. You will be asked a few questions to help us understand your system and what kind of assistance you need.

Name *

<u>Links:</u>

EFC at Sacramento State:

http://www.efc.csus.edu



Maureen.Kerner@owp.csus.edu





https://efcnetwork.org/assistance/request-assistance/

EFC Network:

https://efcnetwork.org/



FWVIRONMENTAL PROT



Acronyms

- AM Asset Management
- BIL Bipartisan Infrastructure Law
- CWS Community Water System
- CWSRF Clean Water State Revolving Fund
- DAC Disadvantaged Community
- DWSRF Drinking Water State Revolving Fund
- EPA Environmental Protection Agency
- EFCN Environmental Finance Center Network
- IUP Intended Use Plan
- MHI Median Household Income
- PPL Project Priority List
- PWS Public Water System
- SDWA Safe Drinking Water Act
- TA Technical Assistance
- TMF Technical, Managerial, and Financial (Capacity)

A List of Common Acronyms associated with SRF Programs will be included as a pdf attachment.